

Minutes of Annual Progress Review Meeting of Rainfed Area Development Component of NMSA

With a view to review the Annual progress of initiatives under RAD of NMSA for the year 2014-15, a review meeting was held with the states that are implementing the programmes between 29th April to 1st May, 2015 under the Chairmanship of Joint Secretary (NRM/RFS) at Krishi Bhawan. All the implementing States except Bihar, West Bengal, Assam, Tripura, Meghalaya and Arunachal Pradesh participated in the meeting. Joint Secretary (RFS&NRM) reviewed implementation of RAD during 2014-15 with respect to progress made, activities undertaken, status of utilization, digitization of clusters details, Detailed Project Reports (DPRs) etc. Annual Action Plan (AAP) for the year 2015-16 was also discussed.

2) During the review, following issues have emerged:

- i) During the year 2014-15, funds for implementation of RAD was released to all the States in order to ensure timely implementation of the programme as per the Annual Action Plan (AAP). The States namely Himachal Pradesh, Mizoram, Jharkhand, Karnataka, Kerala, Maharashtra, Uttar Pradesh, Uttarakhand, Manipur, Nagaland have reported the progress on the scheme. However, the states namely, Andhra Pradesh, Telangana, Chhattisgarh, U.P, Himachal Pradesh, Kerala, Madhya Pradesh, Jharkhand, Tamil Nadu, Manipur, Mizoram and Sikkim have submitted utilization certificates for expenditure made against the released amount during 2014-15. The remaining States need to submit the utilization certificate and detailed progress made during 2014-15 to this Department so as to enable the Department to consider the release of 1st installment of allocated amount of 2015-16.
- ii) State Governments may ensure that digital location of all the project areas/ physical assets created, name of beneficiaries, assistance provided etc. under NMSA are to be maintained and uploaded on the digital map of the district/state to ensure better transparency in programme implementation. However, none of the States except Mizoram, Himachal Pradesh and Telangana have initiated any effort to this effect. State Governments should ensure that digital location of all project areas / physical status created / name of beneficiaries, assistance provided, etc. under NMSA are to be maintained and uploaded in a Public domain.
- iii) Further, States need to develop Detailed Project Reports (DPR) containing the project implementation plan for the current year approved programme. However, very few States have submitted Detailed Project Reports. States should have the DPRs for each cluster where the project is under implementation. A sample copy of DPR for each type of farming system is made available to this Department for record.
- iv) Regarding financial progress made under RAD (2014-15), most of the States except Mizoram and Manipur have indicated that they were not able to fully utilize the amount released during the previous year and unspent balance is available with States. The states have requested for revalidation of the unspent

balance to utilize it during the current financial year (2015-16). In this regard, a separate order has been issued by this Department for revalidation of the unspent amount of the year 2014-15. The revalidated amount will be counted towards grants-in-aid under the scheme of current financial year. It is informed that the unspent balance of previous financial year can be utilized as per funding pattern applicable during 2014-15, if the same is proposed to be utilized for the incomplete activities, approved under AAP of previous financial year. Alternatively, revalidation of unspent balance and interest earned can be utilized for the activities approved under AAP of the current financial year, as per revised pattern of funding. Balance sheet and Audited statement of Accounts should clearly reflect unspent balance and amount earned as interest as on 01.04.2015, so that these amounts are accounted for in a transparent and unambiguous manner.

- v) As regard to implementation of the RAD during 2015-16, the financing pattern is proposed to be shared in the ratio of 50:50 between Central and State Governments. The final communication to this effect will be communicated to States once it is confirmed by Ministry of Finance. The Central Share of RAD component of NMSA has already been communicated to States for implementation of the scheme during 2015-16. The implementing States should take all initiatives for implementation of RAD in the year 2015-16 with revised funding pattern with proportionate State share.
- vi) It was observed that many states had approved Annual Action Plan (AAP) for 2014-15 higher than the amount allocated for the year. In some cases limited amount was utilized only from the 1st installment release and further release was not made due to poor progress reported by the States. In such cases while submitting Annual Action Plan for 2015-16, the backlog of approved work plan of AAP(2014-15) needs to be part of AAP 2015-16 to complete the activities in the selected clusters taken up during 2014-15 along with new clusters. The Annual Action Plan 2015-16 may thus be developed in two parts i.e. the backlog Action Annual Plan and the New Action Plan. In so far as the funding pattern is concerned the activities to be under taken with the available unspent balance is to be utilized after revalidation for the approved activities of Annual Action Plan 2014-15 as per the funding pattern it was released and the conditions stipulated in the revalidation order. The expenditure to be incurred from the release of current year is to be utilised in the revised funding pattern, be it for the backlog Annual Action Plan or the New Action Plan.
- vii) Regarding information on physical and financial achievements made under Tribal Sub Plan (TSP) and Scheduled Caste Sub Plan (SCSP) components of RAD (2014-15), few states namely Telangana, Himachal Pradesh, Tamil Nadu, Maharashtra, Rajasthan, Mizoram and Nagaland have submitted information. This information is very much important and required for monitoring the effectiveness of implementation of SCSP & TSP of GoI Schemes. The remaining States should furnish the information as per format given at Appendix-IV of the Guidelines.

- viii) Regarding development of on-farm water distribution activities in RAD clusters such as land leveling, construction of field channels, sub surface distribution with box out lets, construction of secondary storage structures could be supported from the On Farm Water Management (OFWM) component of NMSA. For this component, a separate allocation for 2015-16 has been kept aside which can be made use by the states on the basis of revised funding pattern. Based on the allocation, states may submit proposals for implementation of the OFWM activities in RAD clusters during the 2015-16. This may be included in AAP of RAD with specific section for OFWM. Allocation for this component will be conveyed shortly.
- ix) As envisaged in Guidelines of NMSA, at least 25% of OFWM component need to be made available to the crop sector including that of RAD cluster. But, it is observed that fund of OFWM to crop sector/ RAD Clusters has not been made available to the implementing agencies for 2014-15 due to non-availability of fund from their counter part of OFWM implementing Department. The RAD implementing states/agencies should ensure that the benefit of OFWM component is made available to RAD clusters during the year 2015-16. Otherwise, it will affect the comprehensive development of RAD component of NMSA as envisaged in the guidelines.
- x) As regard to priority to water security, Government is in the process of launching Pradhan Mantri Krishi Sinchayee Yojana (PMKSY). The objective of Pradhan Mantri Krishi Sinchayee Yojana is 'Har Khet Ko Paani'. The PMKSY will focus on: Creating sources of assured irrigation, Per drop-more crop and Harnessing rain water at micro - level through 'Jal- Sanchay' and 'Jal-Sinchan'. The PMKSY lays stress on end-to end solution in irrigation supply chain, viz. water sources, and distribution network and farm level applications. States may take advantage from the proposed scheme in the of RAD clusters for water harvesting and micro irrigation, effective application and distribution systems like improved conveyance, field channels etc. to enhance the potential of farming systems and the AAP of RAD should mainly focus on Integrated farming system, Value addition, conservation agriculture etc.
- xi) Success Stories on achievements made on each Integrated Farming System (IFS) under RAD component of NMSA for the year 2014-15 needs to be compiled and sent to this Department for documentation and making accessible to others.

State specific issues emerged during the meeting is Annexed.

State Specific Issues

Andhra Pradesh:

- During the year 2014-15, an amount of Rs. 13.00 crore was released to the State in three installments for implementation of RAD. State has reported utilization of Rs. 12.11 crore for taken up IFS activities in an area of 2675 ha benefiting about 1880 farmers. It was informed that an amount of Rs. 0.89 crore is available as unspent balance for the year 2014-15 and revalidation order to this effect has been issued by this Department. State should submit the detailed cluster-wise progress to this Department.
- An amount of Rs. 14.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Chhattisgarh:

- During the year 2014-15, an amount of Rs. 11.439 crore was released to the State in two installments for implementation of RAD. State has reported utilization of Rs. 4.914 crore in for taken up of IFS activity in an area of 674 ha. However, corresponding progress in prescribed Performa is not provided. State should submit the details of cluster-wise progress against expenditure incurred during 2014-15. It was informed that an amount of Rs. 6.52 crore is available as unspent balance for the year 2014-15 and the revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit the progress to this Department.
- An amount of Rs. 11.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Gujarat:

- During the year 2014-15, an amount of Rs. 22.50 crore was released to the State for implementation of RAD. However, State has only reported utilization of Rs. 3.52 crore. Further, State has not submitted corresponding physical progress in prescribed Performa. An amount, Rs. 18.98 crore is available with the State as unspent balance and revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit details of cluster-wise progress along with number of farmers benefitted under RAD to this Department.
- An amount of Rs. 10.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Himachal Pradesh:

- During the year 2014-15, an amount of Rs. 7.58 crore was released to the State in three installments for implementation of RAD. State has reported that an amount Rs. 7.56 crore has been utilized for covering IFS activities in the area of 583 ha and benefiting about 3308 farmers. State has reported that an amount of Rs. 0.018 crore is available as unspent balance for the year 2014-15. Revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit the detailed progress to this Department.
- It is observed during 2014-15, more emphasis has been given on value addition component, without much emphasis & linkage towards Integrated Farming System (IFS) development. State needs to make all efforts to promote the IFS concept on RAD clusters. Further, State should submit the details of clusters where the program was taken up in 2014-15 immediately.
- An amount of Rs. 7.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. The AAP need to be revised based on the discussion & submitted at the earliest.

Jammu & Kashmir:

- During the year 2014-15, an amount of Rs. 2.50 crore was released to the State for implementation of RAD. State has reported utilization of Rs. 0.91 crore has been incurred for covering IFS activities in an area of 139 ha. An amount of Rs. 1.59 crore is available with the State as unspent balance. Revalidation order to this effect has been issued by this Department. State has to take necessary steps to complete the activities of RAD (2014-15) without any further delay and submit the details of the progress & UC to this Department.
- An amount of Rs. 2.00 crore has been allocated to State as a Central Share for implementation of the program during 2015-16. State has to submit Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Jharkhand:

- During the year 2014-15, an amount of Rs. 10.00 crore was released to the State for implementation of RAD. State has reported utilization of Rs. 6.446 crore. However, corresponding physical progress is not provided. State should submit the details of cluster-wise progress for the expenditure made during 2014-15. An amount, Rs. 3.554 crore is available with the State as unspent balance and revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit the progress to this Department.
- An amount of Rs. 5.00 crore has been allocated to State as a Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Karnataka:

- During the year 2014-15, an amount of Rs. 15.00 crore was released to the State for implementation of RAD. State has reported utilization of Rs. 11.90 crore for IFS activities in an area of 1701 ha. However, Utilization Certificate for this amount is yet to be received. It was informed that an amount of Rs. 3.10 crore is available as unspent balance for the year 2014-15 and revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit cluster-wise progress along with farmers benefited under RAD to this Department.
- An amount of Rs. 10.00 crore has been allocated to the State as a Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para2 (v & vi).

Kerala:

- During the year 2014-15, an amount of Rs. 5.00 crore was released to the State for implementation of RAD. State has reported utilization Rs. 2.50 crore for taken up IFS activities in an area of 623 ha benefiting about 6269 farmers. It was reported that an amount Rs. 2.50 crore is available as unspent balance for the year 2014-15 and revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit the detailed cluster-wise progress to this Department.
- An amount of Rs. 3.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Madhya Pradesh:

- During the year 2014-15, an amount of Rs. 24.98 crore was released to the State in three installments for implementation of RAD. State has reported utilization of Rs. 14.112 crore. However, corresponding physical progress is not provided. State should submit the detailed cluster-wise progress for the expenditure made during 2014-15. It was reported that an amount Rs. 10.86 crore is available as unspent balance for the year 2014-15 and revalidation order to this effect has been issued by this Department.
- It is observed during 2014-15, more emphasis has been given for value addition activities without much emphasis & linkage towards Integrated Farming System (IFS) development. State needs to make all efforts to promote the IFS concept on RAD clusters.
- An amount of Rs. 22.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Maharashtra:

- During the year 2014-15, an amount of Rs. 40.00 crore was released to the State in two installments for implementation of RAD. State has reported utilization of Rs. 39.46 crore for taking up IFS activities in an area about 8195 ha. It was informed that an amount of Rs. 0.54 crore is available as unspent balance for the year 2014-15 and revalidation order to this effect has been issued by this Department.
- It is observed during 2014-15, more emphasis has been given for cropping system activities without much emphasis & linkage towards Integrated Farming System (IFS) development. State needs to make all efforts to promote the IFS concept on RAD clusters. Further, State should submit the details of clusters where the program was taken up in 2014-15 .
- An amount of Rs. 30.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Manipur:

- During the year 2014-15, an amount of Rs. 5.00 crore was released to the State in two installments for implementation of RAD. State has reported utilization of entire amount for taken up IFS activities in an area of 244 ha. However, State has not submitted corresponding physical progress in prescribed Performa. State should submit cluster-wise progress along with number of farmers benefitted under RAD to this Department.
- An amount of Rs. 3.50 crore has been allocated to the State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Mizoram:

- During the year 2014-15, an amount of Rs. 4.88 crore was released to the State in two installments for implementation of RAD. State has reported utilization of entire amount for taken up IFS activities in an area of 862 ha.
- An amount of Rs. 3.00 crore has been allocated to the State as a Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Nagaland:

- During the year 2014-15, an amount of Rs. 5.458 crore was released to the State in three installments for implementation of RAD. State has reported that entire amount has been utilized for taken up of the approved activities. However, State has not submitted Utilization Certificate and corresponding physical progress in prescribed Performa. State should submit cluster-wise progress along with number of farmers benefitted under RAD to this Department.
- An amount of Rs. 4.00 crore has been allocated to the State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Odisha:

- During the year 2014-15, an amount of Rs. 13.00 crore was released to the State in two installments for implementation of RAD. State has reported utilization of Rs. 6.41 crore in 23 clusters. However, corresponding progress in prescribed Performa is not provided. State should submit the details of cluster-wise progress against expenditure incurred during 2014-15. It was informed that an amount of Rs. 6.585 crore is available as unspent balance for the year 2014-15 and the revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit the progress to this Department.
- An amount of Rs. 13.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Rajasthan:

- During the year 2014-15, an amount of Rs. 25.00 crore was released to the State for implementation of RAD. However, State only reported utilization of Rs. 1.1788 crore. Revalidation order to this effect has been issued by this Department. State has to take necessary steps to complete the activities of RAD (2014-15) without any further delay and submit the details of the progress & UC to this Department.
- An amount of Rs. 8.00 crore has been allocated to State as a Central Share for implementation of the program during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Sikkim:

- During the year 2014-15, an amount of Rs. 4.6 crore was released to the State in two installments for implementation of RAD. State has reported utilization Rs. 4.06 crore. However, State has not submitted corresponding physical progress in prescribed Performa. State should submit cluster-wise progress along with number of farmers benefitted under RAD to this Department. It was reported that an amount Rs. 0.531 crore is available as unspent balance for the year 2014-15.
- An amount of Rs. 3.00 crore has been allocated to the State as Central Share for implementation of RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Tamil Nadu:

- During the year 2014-15, an amount of Rs. 30.00 crore was released to the State in two installments for implementation of RAD. State has reported utilization of Rs. 29.79 crore for taking up IFS activities in an area about 16560 ha. It was informed that an amount of Rs. 0.21 crore is available as unspent balance for the year 2014-15 and revalidation order to this effect has been issued by this Department.
- It is observed during 2014-15, more emphasis has been given for cropping system activities without much emphasis & linkage towards Integrated Farming System (IFS) development. State needs to make all efforts to promote the IFS concept on RAD clusters. Further, State should submit the detailed cluster-wise progress to this Department.
- An amount of Rs. 25.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Telangana:

- During the year 2014-15, an amount of Rs. 10.00 crore was released to the State in three installments for implementation of RAD. State has reported utilization of Rs. 7.17 crore for taking up IFS activities in an area about 1241 ha. It was informed that an amount of Rs. 2.83 crore is available as unspent balance for the year 2014-15 and revalidation order to this effect has been issued by this Department.
- An amount of Rs. 10.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit detailed Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Uttar Pradesh:

- During the year 2014-15, an amount of Rs. 20.00 crore was released to the State in three installments for implementation of RAD. State has reported utilization of Rs. 17.59 crore for IFS activities in an area of 6164 ha. State was reported that an amount of Rs. 2.41 crore is available as unspent balance for the year 2014-15 and revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit the detailed cluster-wise progress to this Department.
- An amount of Rs. 18.00 crore has been allocated to State as Central Share for implementation of program RAD during 2015-16. State has to submit Annual Action Plan (AAP) for implementation of program during 2015-16 with revised funding pattern as envisaged at Para 2 (v & vi).

Uttarakhand:

- During the year 2014-15, an amount of Rs. 7.00 crore was released to the State in two installments for implementation of RAD. State has reported utilization of Rs. 3.88 crore for taking up IFS activities in an area of 1464 ha benefiting about 3858 farmers. An amount of Rs. 3.12 crore is available with the State as unspent balance. Revalidation order to this effect has been issued by this Department. State should make all efforts to utilize the balance amount of the year 2014-15 and submit the detailed progress to this Department.
- It is observed that during 2014-15, more emphasis was given on value addition component, without much emphasis & linkages towards Integrated Farming System (IFS) development. State needs to make all efforts to promote the IFS in of RAD clusters. Further, State should submit the details of clusters where the program was taken up in 2014-15 immediately.
- An amount of Rs. 7.00 crore has been allocated to State as a Central Share for implementation of program RAD during 2015-16. State has to submit Annual Action Plan (AAP) for implementation of program during 2015-16 with funding pattern as envisaged at Para 2 (v & vi).

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